BOROUGH OF MERCERSBURG FINANCIAL REPORT DECEMBER 31, 2020

CONTENTS

INDEPENDENT AUDITOR'S REPORT	1 - 2
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position - Modified Cash Basis	3 - 4
Statement of Activities - Modified Cash Basis	5
Fund Financial Statements:	
Balance Sheet - Governmental Funds - Modified Cash Basis	6 - 7
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position - Modified Cash Basis	8
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Modified Cash Basis	9 - 10
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Modified Cash Basis	11
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund - Modified Cash Basis	12
Statement of Net Position - Proprietary Fund and Discretely-Presented Component Units - Modified Cash Basis	13
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Fund and Discretely- Presented Component Units - Modified Cash Basis	14
Statement of Cash Flows - Proprietary Fund and Discretely-Presented Component Units - Modified Cash Basis	15 - 16

CONTENTS (Continued)

Fund Financial Statements (Continued):	
Statement of Fiduciary Net Position - Modified Cash Basis	17
Statement of Changes in Fiduciary Net Position - Modified Cash Basis	18
Notes to Financial Statements	19 - 51
OTHER INFORMATION	
Schedule of Changes in Borough's Net Pension Liability and Related Ratios - Police Retirement Plan	52
Schedule of Employer Contributions - Police Retirement Plan	53
Schedule of Investment Returns - Police Retirement Plan	54
Schedule of Changes in Borough's Net Pension Liability and Related Ratios - Non-Uniformed Pension Plan	55
Schedule of Employer Contributions - Non-Uniformed Pension Plan	56
Schedule of Investment Returns - Non-Uniformed Pension Plan	57
Notes to Other Information	58
SUPPLEMENTARY INFORMATION	
Combining Fund Statements:	
Combining Balance Sheet - Non-Major Governmental Funds - Modified Cash Basis	59 - 60
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Non-Major Governmental Funds - Modified Cash Basis	61 - 62



INDEPENDENT AUDITOR'S REPORT

Members of Borough Council Borough of Mercersburg Mercersburg, Pennsylvania

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activity, the discretely-presented component units, each major fund, and the aggregate remaining fund information of the Borough of Mercersburg, Pennsylvania, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements to design audit procedures that are appropriate in the circumstances, but not for expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial positions of the governmental activities, the business-type activity, the discretely-presented component units, each major fund, and the aggregate remaining fund information of the Borough of Mercersburg, Pennsylvania, as of December 31, 2020, and the respective changes in financial position, and where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with the modified cash basis of accounting as described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole that collectively comprise the Borough of Mercersburg's basic financial statements. The combining non-major governmental funds financial statements listed in the table of contents as supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining non-major governmental funds financial statements are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining non-major governmental funds financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Doyer Litter

Chambersburg, Pennsylvania August 31, 2021

STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2020

	Primary Government						
	G	overnmental	Bus	siness-Type			
		Activities		Activity		Total	
ASSETS							
Cash and cash equivalents	\$	1,307,818	\$	9,461	\$	1,317,279	
Due from component unit		2,224		-		2,224	
Other current asset		40		-		40	
Capital assets:							
Land and construction-in-progress		427,123		-		427,123	
Other capital assets, net of depreciation		1,555,051		-		1,555,051	
Total assets	\$	3,292,256	\$	9,461	\$	3,301,717	
LIABILITIES							
Due to primary government	\$	_	\$	_	\$	_	
Due to other governments	·	10,000	·	_		10,000	
Payroll tax withholdings		1,785		-		1,785	
Long-term liabilities:		,				,	
Due within 1 year		128,336		-		128,336	
Due in more than 1 year		270,475		-		270,475	
Total liabilities		410,596		-		410,596	
NET POSITION							
Net investment in capital assets Restricted for:		1,583,363		-		1,583,363	
Capital improvements		651,113		_		651,113	
Specified purposes		370,385		_		370,385	
Unrestricted		276,799		9,461		286,260	
Total net position		2,881,660		9,461		2,891,121	
Total liabilities and net position	\$	3,292,256	\$	9,461	\$	3,301,717	

Component Units								
	Water		Sewer					
	Authority		Authority					
\$	63,629	\$	537,071					
	-		-					
	-		-					
	05.751		10.000					
	85,751		10,000					
Φ	2,627,958	Φ.	2,347,855					
\$	2,777,338	\$	2,894,926					
\$	1,112	\$	1,112					
Ψ	-	Ψ						
	-		-					
	21,841		-					
	325,372		-					
	348,325		1,112					
	2 266 406		2 257 955					
	2,366,496		2,357,855					
	28,216		248,233					
	,		-					
	34,301		287,726					
	2,429,013		2,893,814					
Ф	2 777 229	¢	2 804 026					
\$	2,777,338	\$	2,894,926					

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS Year Ended December 31, 2020

Tear Ended December 31, 2020]	Prog	ram Revenu					se) Revenu in Net Posi		_			
				(Operating		Capital			y Governme	ent	Component Units			
			harges for		rants and		rants and	Governmental		• •		Water	Sewer		
Functions/Programs]	Expenses	Services	Co	ntributions	Co	ntributions	Activities	A	Activity	Total	Authority	Authority		
Governmental Activities															
General government	\$	102,054	\$ 27,393	\$	55,412	\$	-	\$ (19,249)	\$	-	\$ (19,249)	\$ -	\$ -		
Public safety		310,013	12,716		8,470		-	(288,827)		-	(288,827)	-	-		
Public works		297,668	8,422		59,807		-	(229,439)		-	(229,439)	-	-		
Culture and recreation		20,062	-		-		28,461	8,399		-	8,399	-	-		
Community development		4,891	-		-		-	(4,891)		-	(4,891)	-	-		
Interest expense		7,549	-		-		-	(7,549)		-	(7,549)	-	-		
Miscellaneous		105,034	-		-			(105,034)		-	(105,034)	-			
Total governmental activities		847,271	48,531		123,689		28,461	(646,590)		-	(646,590)	-			
Business-Type Activity															
Recycling		-	-		-					-	-	-			
Total primary government	\$	847,271	\$ 48,531	\$	123,689	\$	28,461	(646,590)		-	(646,590)	-			
Component Units															
Water Authority	\$	565,733	\$ 388,070	\$	-	\$	6,600	-		-	-	(171,063)	-		
Sewer Authority		429,216	439,043		-		-	-		-	-	_	9,827		
Total component units	\$	994,949	\$ 827,113	\$	-	\$	6,600			-	-	(171,063)	9,827		
General Revenues															
Property taxes								347,595		_	347,595	-	-		
Local enabling act taxes								244,732		_	244,732	-	-		
Investment income								8,998		63	9,061	691	3,975		
Miscellaneous income								34,803		-	34,803	399	94		
Refund of prior years' expenditu	res							22,808		-	22,808	-	-		
Gain (loss) on disposal of assets								1,965		-	1,965	-	-		
Total general revenues								660,901		63	660,964	1,090	4,069		
Changes in net position								14,311		63	14,374	(169,973)	13,896		
Net Position:								2,867,349		9,398	2,876,747	2,598,986	2,879,918		
January 1, 2020 December 31, 2020								\$ 2,881,660	\$	9,398	\$ 2,891,121	\$ 2,429,013	\$ 2,893,814		
December 31, 2020								φ ∠,001,00U	Φ	7,401	φ 4,071,141	φ 2,429,U13	φ 2,073,014		

BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS December 31,2020

		Spe	cial Revenue
	General		
	Fund		UDAG
ASSETS			
Cash and cash equivalents	\$ 314,526	\$	262,342
Due from component units	7,300		-
Other current asset	 40		-
Total assets	\$ 321,866	\$	262,342
LIABILITIES AND FUND BALANCES			
Liabilities			
Due to component units	\$ -	\$	-
Due to other governments	10,000		-
Payroll tax withholdings	1,785		-
Total liabilities	11,785		-
Fund Balances			
Restricted for:			
Capital improvements	-		_
Specified purposes	33,283		262,342
Unassigned	276,798		_
Total fund balances	 310,081		262,342
Total liabilities and fund balances	\$ 321,866	\$	262,342

		Cap	ital Projects	N	Ion-Major	Total			
	Capital Street		Joint		Go	vernmental	Governmental		
Im	provements	Im	provement	E	quipment		Funds	Funds	
	•		•						
\$	246,210	\$	155,400	\$	39,227	\$	290,113	\$ 1,307,818	
	_		_		-		_	7,300	
	_		_		_		_	40	
\$	246,210	\$	155,400	\$	39,227	\$	290,113	\$ 1,315,158	
\$	_	\$	-	\$	5,076	\$	-	\$ 5,076	
	_		-		-		-	10,000	
	_		-		_		_	1,785	
	_		-		5,076		-	16,861	
	246,210		155,400		34,151		215,352	651,113	
	-		-		-		74,761	370,386	
	_		-		-		-	276,798	
	246,210		155,400		34,151		290,113	1,298,297	
							•	· · ·	
\$	246,210	\$	155,400	\$	39,227	\$	290,113	\$ 1,315,158	

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2020

Total fund balances - governmental funds	\$1,298,297
Amounts reported for governmental activities in the Statement of	
Net Position are different because:	
Capital assets used in governmental activities are not financial	
resources, and therefore, they are not reported as assets in	
governmental funds. The total cost of capital assets is \$3,216,693	
and the accumulated depreciation is \$1,234,519.	1,982,174
Long-term liabilities are not due and payable in the current period, and	
therefore, they are not reported as liabilities in the funds.	
Loan payable	(398,811)
Total net position - governmental activities	\$ 2,881,660

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Year Ended December 31, 2020

		Special Reve			
		General			
		Fund		UDAG	
Revenues	Ф	516744	Ф		
Taxes	\$	516,744	\$	-	
Licenses and permits		27,393		-	
Fines and forfeits		4,804		-	
Investment income		2,701		1,383	
Rents		28,000		-	
Intergovernmental revenue		75,049		-	
Charges for service		16,334		-	
Miscellaneous income		1,802		-	
Total revenues		672,827		1,383	
Expenditures					
General government		120,310		_	
Public safety		271,172		_	
Public works		91,752		_	
Culture and recreation		-		2,491	
Community development		2,400		_, . > 1	
Miscellaneous		103,367		_	
Total expenditures		589,001		2,491	
Evenes (deficiency) of never year					
Excess (deficiency) of revenues		02.026		(1.100)	
over expenditures		83,826		(1,108)	
Other Financing Sources (Uses)					
Proceeds from sale of assets		3,065		-	
Refund of prior years' expenditures		17,506		5,302	
Operating transfers in		_		-	
Debt service					
Principal		_		-	
Interest		_		-	
Operating transfers out		(174,850)		_	
Total other financing sources (uses)		(154,279)		5,302	
Net changes in fund balances		(70,453)		4,194	
		,			
Fund Balances:		200.524		0.50 1.40	
January 1, 2020	Φ.	380,534	Φ.	258,148	
December 31, 2020	\$	310,081	\$	262,342	

Capital Projects					N	lon-Major	Total		
Capital		Street		Joint		Governmental		vernmental	
Im	provements	Improvement	Е	quipment		Funds		Funds	
								_	
\$	-	\$ -	\$	-	\$	75,583	\$	592,327	
	-	-		-		-		27,393	
	-	-		-		-		4,804	
	1,794	856		250		2,014		8,998	
	-	-		-		-		28,000	
	-	-		-		77,101		152,150	
	-	-		-		-		16,334	
	-	-		-		5,000		6,802	
	1,794	856		250		159,698		836,808	
								120,310	
	-	-		-		36,176		307,348	
	- 25 196	-		26,428	•			182,643	
	25,486	-		20,426		38,977 47,365		49,856	
	-	-		-		47,303		2,400	
	-	-		-		-		•	
	25,486			26,428		122,518		103,367 765,924	
	23,400			20,426		122,316		703,924	
	(23,692)	856		(26,178)		37,180		70,884	
								2.065	
	-	-		-		-		3,065	
	-	-		-		- -		22,808	
	95,000	68,850		6,000		5,000		174,850	
		(100 475)				(25 040)		(126 215)	
	-	(100,475)		- (25,840		(25,840)		(126,315)	
	-	(7,549)		-		-		(7,549)	
	95,000	(30.174)		6,000		(20,840)		(174,850)	
	95,000	(39,174)		6,000		(20,040)		(107,991)	
	71,308	(38,318)		(20,178)		16,340		(37,107)	
	174.000	102 710		5 4 220		070 770		1 225 404	
Φ.	174,902	193,718	Φ	54,329	ø	273,773		1,335,404	
\$	246,210	\$ 155,400	\$	34,151	\$	290,113	\$	1,298,297	

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Year Ended December 31, 2020

Net changes in fund balances - governmental funds		\$ (37,107)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated, useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the period.		
Capital outlays	59,770	
Less depreciation expense	(133,568)	(73,798)
The net effect of various miscellaneous transactions involving capital assets (ie. Sales, trade-ins, and donations) is to decrease net position. Disposal of capital assets		(1,100)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		126.216
Principal on loan payable	-	126,316
Changes in net position - governmental activities	<u>-</u>	\$ 14,311

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND - MODIFIED CASH BASIS Year Ended December 31, 2020

	General Fund							
	Budg	eted Amounts		riance with				
	Origi	Original and Final			Fir	nal Budget		
Revenues								
Taxes	\$	599,900	\$	516,744	\$	(83,156)		
Licenses and permits		23,500		27,393		3,893		
Fines and forfeits		3,500		4,804		1,304		
Investment income		4,000		2,701		(1,299)		
Rents		28,000		28,000		-		
Intergovernmental revenue		65,900		75,049		9,149		
Charges for service		21,060		16,334		(4,726)		
Miscellaneous income		500		1,802		1,302		
Total revenues		746,360		672,827		(73,533)		
Expenditures								
General government		118,350		120,310		(1,960)		
Public safety		294,270		271,172		23,098		
Public works		113,950		91,752		22,198		
Culture and recreation		14,900		-		14,900		
Community development		1,000		2,400		(1,400)		
Miscellaneous		98,000		103,367		(5,367)		
Total expenditures		640,470		589,001		51,469		
Excess of revenues								
over expenditures		105,890		83,826		(22,064)		
Other Financing Sources (Uses)								
Proceeds from sale of assets		-		3,065		3,065		
Refund of prior years' expenditures		1,000		17,506		16,506		
Refund of prior years' revenues		(1,700)		· -		1,700		
Operating transfers out		(105,690)		(174,850)		(69,160)		
Total other financing uses - net		(106,390)		(154,279)		(47,889)		
Net change in fund balance	\$	(500)	=	(70,453)	\$	(69,953)		
Fund Balance:								
January 1, 2020				380,534	_			
December 31, 2020			\$	310,081	=			

STATEMENT OF NET POSITION - PROPRIETARY FUND AND DISCRETELY-PRESENTED COMPONENT UNITS - MODIFIED CASH BASIS December 31, 2020

				Compor	nent	ent Units		
				Water		Sewer		
	Re	ecycling		Authority		Authority		
ASSETS								
Current Assets								
Cash and cash equivalents	\$	9,461	\$	63,629	\$	537,071		
Total current assets		9,461		63,629		537,071		
Noncurrent Assets								
Property, plant and equipment - net of								
accumulated depreciation		-		2,627,958		2,347,855		
Land and construction-in-progress		-		85,751		10,000		
Total noncurrent assets		-		2,713,709		2,357,855		
Total assets	\$	9,461	\$	2,777,338	\$	2,894,926		
LIABILITIES AND NET POSITION Current Liabilities								
Current portion of notes payable	\$	_	\$	21,841	\$	_		
Due to primary government		_	·	1,112	·	1,112		
Total current liabilities		-		22,953		1,112		
Noncurrent Liabilities								
Notes payable - net of current portion		_		325,372		-		
Total liabilities		-		348,325		1,112		
Net Position								
Invested in capital assets - net of related debt		-		2,366,496		2,357,855		
Restricted for capital improvements		-		28,216		248,233		
Unrestricted		9,461		34,301		287,726		
Total net position		9,461		2,429,013		2,893,814		
Total liabilities and net position	\$	9,461	\$	2,777,338	\$	2,894,926		

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUND AND DISCRETELY-PRESENTED COMPONENT UNITS - MODIFIED CASH BASIS Year Ended December 31, 2020

			Compon	nent Units		
			Water		Sewer	
	Re	ecycling	Authority		Authority	
Operating Revenues					_	
Charges for services	\$	-	\$ 388,070	\$	439,043	
Other revenue		-	399		94	
Total operating revenues		_	388,469		439,137	
Operating Expenses						
Wages and benefits		-	120,367		120,368	
Office supplies		-	16,252		19,501	
Legal and accounting		-	24,582		15,938	
Engineering and contracted services		-	107,498		30,623	
Insurance		-	6,654		6,654	
Supplies and chemicals		-	48,503		45,452	
Utilities		-	22,157		42,074	
Maintenance and repairs		-	69,606		74,350	
Depreciation		-	112,897		73,965	
Other operating		-	28,797		222	
Total operating expenses		-	557,313		429,147	
Operating income (loss)		-	(168,844)		9,990	
Nonoperating Revenue (Expense)						
Investment income		63	691		3,975	
Grant proceeds		-	6,600		-	
Interest expense		-	(8,420)		(69)	
Total nonoperating revenue	•					
(expense) - net		63	(1,129)		3,906	
Changes in net position		63	(169,973)		13,896	
Net Position:						
January 1, 2020		9,398	2,598,986		2,879,918	
December 31, 2020	\$	9,461	\$ 2,429,013	\$	2,893,814	

STATEMENT OF CASH FLOWS - PROPRIETARY FUND AND DISCRETELY-PRESENTED COMPONENT UNITS - MODIFIED CASH BASIS Year Ended December 31, 2020

			Compo	nent	Units
			Water		Sewer
	Re	ecycling	Authority		Authority
Cash Flows From Operating Activities					
Cash received from customers	\$	-	\$ 388,469	\$	439,137
Cash payments for goods and services		-	(291,362)		(202,127)
Cash payments to employees for services		-	(120,367)		(120,368)
Net cash provided by (used in)					
operating activities		-	(23,260)		116,642
Cash Flows From Capital and Related					
Financing Activities					
Capital grants received		-	6,600		-
Proceeds from long-term debt		-	350,800		-
Purchases of property, plant and equipment		-	(119,861)		(81,811)
Principal paid on long-term debt		-	(279,331)		(28,101)
Interest paid on long-term debt		-	(8,420)		(69)
Net cash used in capital and related					
financing activities		-	(50,212)		(109,981)
Cash Flows From Investing Activities					
Investment income		63	691		3,975
Net increase (decrease) in cash					
and cash equivalents		63	(72,781)		10,636
Cash and Cash Equivalents:					
January 1, 2020		9,398	136,410		526,435
December 31, 2020	\$	9,461	\$ 63,629	\$	537,071

(Continued)

STATEMENT OF CASH FLOWS - PROPRIETARY FUND AND DISCRETELY-PRESENTED COMPONENT UNITS - MODIFIED CASH BASIS (Continued) Year Ended December 31, 2020

			 Compoi	nent	Units
			Water		Sewer
	Rec	ycling	Authority		Authority
Reconciliation of Operating Income (Loss) to Net					
Cash Provided By (Used In) Operating Activities					
Operating income (loss)	\$	-	\$ (168,844)	\$	9,990
Adjustments to reconcile operating income (loss)					
to net cash provided by (used in) operating					
Depreciation		-	112,897		73,965
Changes in assets and liabilities:					
Due from primary government		-	32,687		32,687
Net cash provided by (used in)	,				
operating activities	\$	-	\$ (23,260)	\$	116,642

STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS December 31, 2020

	Police		Nor	Non-Uniformed		ndowment
ASSETS						
Cash and cash equivalents	\$	1,982	\$	3,858	\$	20,878
Investments		342,683		989,615		-
Total assets	\$	344,665	\$	993,473	\$	20,878
NET POSITION						
Reserved for:						
Police pension trust fund	\$	344,665	\$	-	\$	-
Non-Uniformed pension trust fund		-		993,473		-
Specified purposes		-		-		20,878
Total net position	\$	344,665	\$	993,473	\$	20,878

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS Year Ended December 31, 2020

	Pensions					
	 Police	Nor	n-Uniformed	F	Endowment	
Additions						
Contributions						
State aid	\$ -	\$	54,162	\$	-	
Employer contributions	1,667		86		-	
Investment income	44,022		121,596		100	
Total additions	45,689		175,844		100	
Deductions						
Benefits and claims	6,614		33,078		-	
Administrative expenses	10,605		20,971		-	
Other expenses	-		-		111	
Total deductions	17,219		54,049		111	
Net increase (decrease)	28,470		121,795		(11)	
Net Position:						
January 1, 2020	316,195		871,678		20,889	
December 31, 2020	\$ 344,665	\$	993,473	\$	20,878	

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

The Borough of Mercersburg (the Borough) was incorporated in 1831, and is located in south-central Pennsylvania. Corporate powers of the Borough are vested in a mayor and seven-member council. The Borough Manager is responsible for the daily operations of the Borough. The Borough provides the following services as authorized by the Borough Code: public safety, public works, health and human services, culture and recreation, community development and general administrative services.

The Borough's financial statements are presented on the modified cash basis of accounting as applied to governmental units, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the authoritative, standard setting body for establishing governmental accounting and financial reporting principles. These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

Financial Reporting Entity:

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable and (c) other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally-separate organizations if its officials appoint a voting majority of an organization's governing body, and either it is able to impose its will on that organization or there is a potential for the organization to provide specific, financial benefits to, or to impose specific, financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to or can otherwise access the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or to provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the primary government.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Financial Reporting Entity (Continued):

The component units discussed below are included in the Borough's reporting entity because of their operational significance or financial relationship with the Borough:

<u>Discretely-Presented Component Units</u>: The component unit columns presented in the financial statements contain the financial data of the Mercersburg Water Authority and the Mercersburg Sewer Authority. The financial data is presented in separate columns because the Authorities are legally separate from the Borough. The governing bodies are appointed by Borough Council. The Authorities own and operate their respective systems, which serve the areas within the Borough of Mercersburg. The Borough of Mercersburg has guaranteed the debt of the Authorities. The Mercersburg Water Authority and Mercersburg Sewer Authority do not separately issue audited component unit financial statements.

Government-Wide and Fund Financial Statements:

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government and its component units within the limitations of the modified cash basis of accounting. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included within program revenues are reported as general revenue.

Separate fund financial statements are provided in the report for all governmental, proprietary and fiduciary funds of the Borough, even though the latter are excluded from the government-wide financial statements. Major, individual governmental funds and major, individual enterprise funds are reported in separate columns in the fund financial statements. Non-major funds are aggregated and presented in a separate column. Fiduciary funds are reported by fund type.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Government-Wide and Fund Financial Statements (Continued):

Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal, on-going operations. The principal operating revenue of the Recycling Fund consists of refuse services. The principal operating revenues of the Water and Sewer Authorities are charges for services. Operating expenses include the costs of sales and services, administrative expenses and depreciation on capital assets. All revenue and expenses not meeting these classifications are reported as non-operating revenue or expenses.

Fiduciary fund reporting focuses on net position and changes in net position and is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the Borough under a trust agreement for individuals, private organizations, or other governments and are therefore, not available to support the Borough's programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Borough has no private purpose trust funds or agency funds.

The accounts of the Borough are organized on the basis of funds, each of which is considered a separate accounting entity. The operation of each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances or net positions, revenues and expenditures or expenses, as appropriate.

The Borough has the following major types of funds:

Governmental Funds:

Governmental funds are those through which most governmental functions of the Borough are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

General Fund

General Fund is the Borough's primary operating fund and is always considered as a major fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of the specific revenue sources that are either legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the Borough. The reporting entity includes the following special revenue funds, of which the Urban Development Action Grant is considered a major fund as of December 31, 2020.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Government-Wide and Fund Financial Statements (Continued):

Special Revenue Funds (Continued)

Urban Development Action Grant (UDAG) Fund accounts for the loans made available to local businesses and residents for property improvements.

Highway Aid Fund accounts for revenues received from the State Motor License Fund. Costs paid by this fund must be related to the construction, reconstruction, repair and maintenance of the Borough's streets, roads and bridges.

Special Purpose Tax Fund accounts for the portion of real estate taxes levied for special purposes. Those levies are for fire protection, library, emergency ambulance and special road fund.

Playground Fund accounts for the Summer Playground Program that is offered to Borough youths.

Christmas Décor Fund accounts for donations and expenditures related to Christmas street light acquisitions.

Johnstons Run Trail Fund accounts for grants received from the Pennsylvania Department of Conservation and Natural Resources. Costs paid by this fund must be related to the construction, repair and maintenance of the walking trail.

Columbia Gas Escrow Fund accounts for funds received in lieu of a bond from Columbia Gas.

Findley Park Escrow Fund accounts for funds received from bonding to repair Findley Park infrastructure.

Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities. The Capital Improvements, Street Improvements and Joint Equipment are considered major funds as of December 31, 2020.

Capital Improvements Fund accounts for financial resources available for the acquisition or construction of major capital facilities.

Street Improvements Fund accounts for funds related to the on-going maintenance of the Borough's streets.

Joint Equipment Fund accounts for funds related to the future acquisitions of major capital assets to be split between the Borough, Water Authority and Sewer Authority.

General Fund Reserve accounts for funds related to investing for future capital acquisitions.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Government-Wide and Fund Financial Statements (Continued):

Capital Projects Fund (Continued)

Street Projects Fund accounts for funds related to the on-going maintenance of the Borough's streets.

Police Reserve Fund accounts for the funds related to the future acquisition of major, capital assets by the Police Department.

Proprietary Funds:

Enterprise Fund

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily through user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following enterprise fund that is reported as a major fund:

The Recycling Fund accounts for the financing of services to the general public where all or most of the costs involved are paid in the form of charges to the users of such services.

Fiduciary Funds:

Trust Funds

Trust funds are used to account for assets held by the Borough in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds. Fiduciary funds are reported only at the fund level; therefore, consideration as a major fund is not applicable.

Pension Trust Funds account for the activities of the Non-Uniformed and Police Pension Trust Funds. These trust funds accumulate resources for pension-benefit payments to qualified employees.

Endowment Fund is used strictly for the James Buchanan and Harriet Lane award expenses.

Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

<u>Measurement Focus</u>: In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined below.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Measurement Focus and Basis of Accounting (Continued):

Measurement Focus (Continued):

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a current financial resources measurement focus. Only current financial assets and liabilities are generally included on the funds' balance sheets. The funds' operating statements present sources and uses of available, spendable financial resources during a given period. These funds use fund balances as their measures of available, spendable financial resources at the end of the period.
- b. The proprietary and fiduciary funds utilize an economic-resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial, or nonfinancial) associated with their activities are reported. Proprietary and fiduciary fund equity is classified as net position.

<u>Basis of Accounting</u>: In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental, business-like, and component-unit activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues and expenditures/expenses when they result from cash transactions. This basis is a basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue arising from billed or provided services not yet collected), and certain liabilities and their related expenses (such as accounts payable and expenses arising from goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Borough utilized the basis of accounting recognized as generally accepted, the fund financial statements for the governmental funds would be prepared using the modified accrual basis of accounting, while the fund financial statements for the proprietary and fiduciary fund types would be prepared using the accrual basis of accounting. All government-wide financial statements would be presented in accordance with the accrual basis of accounting.

<u>Cash and Cash Equivalents</u>: Amounts reported as cash and cash equivalents include, as applicable, cash on hand, demand deposits, savings accounts and Certificates of Deposit or short-term investments with maturities of three months or less from the date of acquisition.

<u>Investments</u>: Investments are recorded at fair value or amortized cost, depending on the investment type. Unrealized appreciation and depreciation due to changes in the fair values of investments are recognized annually in the pension trust funds.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

<u>Capital Assets and Depreciation</u>: The Borough's modified cash basis of accounting reports capital assets resulting from cash transactions or events and reports depreciation when appropriate. Capital assets, which include property, plant and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Borough as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated fair market values at the dates of donation. The costs of normal maintenance and repairs that do not add to the values of assets or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phases of capital assets of business-type activities and component units is included as part of the capitalized values of the assets constructed.

Property, plant and equipment of the primary government and the discretely-presented component units are depreciated using the straight-line method over the following estimated useful lives as determined by management:

Assets	<u>Years</u>
Land Improvements	20-40
Buildings	50-100
Building Improvements	25
Vehicles and Equipment	3-15
Public Domain Infrastructure	25-100

<u>Infrastructure Assets</u>: As permitted by the provisions of GASB Statement No. 34, the Borough has not capitalized and depreciated those general infrastructure assets acquired prior to January 1, 2004.

<u>Long-Term Debt</u>: All long-term bonds, notes, and other debt arising from cash transactions or events to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements.

Long-term debt arising from cash transactions or events of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources, and payment of principal and interest is reported as expenditures. The accounting treatment for proprietary funds is the same in the fund financial statements as the treatment in the government-wide statements.

<u>Compensated Absences</u>: Under the terms of the Borough's employment policies, employees are granted a certain number of vacation days each calendar year and up to five unused vacation days are permitted to be carried over to future years for those employees with 20 or more years of service. Upon retirement from the Borough, employees may apply their remaining balances of unused vacation days toward early retirement. In addition, employees are granted sick leave and any unused sick days are permitted to be carried over to future years. Employees are also permitted to accrue comp time. The total liability for accrued vacation and comp time at December 31, 2020, is \$10,615.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Equity Classifications:

Government-Wide Statements: Equity is classified as Net Position and is displayed in three components:

<u>Net investment in capital assets</u>: Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

<u>Restricted</u>: Consists of restricted assets reduced by liabilities related to those assets, with restriction constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.

<u>Unrestricted</u>: Net amount of assets and liabilities that are not included in the determination of net investment in capital assets or the restricted component of net position.

It is the Borough's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for the purposes for which both restricted and unrestricted net resources are available.

Fund Financial Statements:

<u>Governmental Funds</u>: The difference among assets and liabilities is reported as fund balance and classified as nonspendable, restricted, committed, assigned and unassigned based on the respective level of constraint. These constraints are as follows:

<u>Nonspendable</u>: Represents fund balance amounts that cannot be spent because they are not in a spendable form or are contractually required to be maintained intact.

<u>Restricted</u>: Represents fund balance amounts that are constrained for a specific purpose through restrictions of external parties, through constitutional provisions, or by enabling legislation.

<u>Committed</u>: Represents fund balance amounts that can only be used for specific purposes pursuant to the constraints imposed formal action of the Borough Council, the Borough's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Borough Council removes the constraints or changes the specified purpose through the same action used to commit the funds.

<u>Assigned</u>: Represents fund balance amounts that are constrained by the government's intent to be used for a specific purpose but are neither restricted nor committed.

<u>Unassigned</u>: Represents fund balance amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Equity Classifications (Continued):

<u>Proprietary Funds</u>: The difference among assets and liabilities is reported as net position and classified in the same manner as the government-wide financial statements.

It is the Borough's policy to first use restricted fund balance prior to the use of unrestricted fund balances when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available. It is also Borough policy to use committed fund balances before assigned fund balances and assigned fund balances before unassigned amounts when an expenditure is incurred for purposes for which amounts in those classifications are available to be used.

<u>Internal and Interfund Balances and Activities</u>: In the process of aggregating the financial information for the government-wide Statement of Net Position and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

Government-Wide Financial Statements: Interfund activity and balances resulting from cash transactions or events, if any, are eliminated or reclassified in the government-wide financial statements as follows:

<u>Internal balances</u>: Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are reported as Internal Balances.

<u>Internal activities</u>: Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-side Statement of Activities, except for the net amount of transfers between governmental and business-type activities, which are reports as transfers. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

<u>Primary government and component unit activity and balances</u>: Resources flow between the primary government and discretely-presented component units are reported as if they were external transactions and are classified separately from internal balances and activities within the primary government.

Fund Financial Statements: Interfund activity resulting from cash transactions or events, if any, within and among the governmental and proprietary fund categories is reported as follows in the fund financial statements:

<u>Interfund loans</u>: Amounts provided with a requirement for repayment are reported as interfund receivables and payables.

<u>Interfund services</u>: Sales or purchases of goods and services between funds are reported as revenues and expenditures or expenses.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Internal and Interfund Balances and Activities (Continued):

<u>Interfund reimbursements</u>: Repayments from funds responsible for certain expenditures or expenses to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures or expenses in the respective funds.

<u>Interfund transfers</u>: Flow of assets from one fund to another when repayment is not expected and reported as transfers in and out.

<u>Program Revenues</u>: Amounts reported as program revenues include charges for services, operating grants and contributions, and capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. General revenues include all taxes.

Operating and Non-Operating Revenues: Proprietary funds distinguish operating revenues and expenses from non-operating items. With respect to the Borough's proprietary fund, operating revenues consist principally of sales of trash bags. Operating expenses consist of the administrative expenses. With respect to the component units, operating revenue consists principally of water and sewer rents. Operating expenses include administrative expenses, supplies and chemicals, and depreciation on capital assets All other revenues and expenses not meeting the above criteria are reported as non-operating revenues and expenses.

<u>Pension Plans</u>: The Borough has established two, single-employer, defined-benefit pension plans for the benefit of substantially all full-time employees. They are the Police and Non-Uniformed Pension Plans.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures, such as estimated useful lives in determining depreciation expense. Accordingly, actual results could differ from those estimates.

<u>Subsequent Events</u>: In preparing these financial statements, the Borough has evaluated events and transactions for potential recognition or disclosure through August 31, 2021, the date the financial statements were available to be issued. See Note 14.

NOTES TO FINANCIAL STATEMENTS

Note 2. Legal Compliance - Budgets

Borough Council adopts budgets for certain governmental funds on the modified cash basis. The Borough also adopts budgets for the enterprise funds on the cash basis. All annual appropriations lapse at the end of each year and must be re-appropriated. There were no budget revisions during the year.

The Borough utilizes the following procedures to establish the budgetary data reflected in the financial statements:

- 1. During October, the Borough staff prepares a preliminary budget for the general fund, water authority and sewer authority. The operating budgets include proposed expenditures and revenue.
- 2. During November, the Borough Council approves the preliminary budget and makes it available to the public. A notice that the preliminary budgets are available for inspection is published in the local newspaper and posted in the borough office for a minimum of 10 days.
- 3. At the regular meeting in December, the Borough holds a public hearing to obtain taxpayer comments after which the budget is legally adopted.
- 4. All budget revisions require the approval of Borough Council.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments

Under Section 1316 of the Borough Code, the Borough is permitted to invest funds, consistent with sound business practices, in the following types of investments:

- United States treasury bills
- Short-term obligations of the U.S. Government or its agencies or instrumentalities
- Deposits in savings accounts or time deposits, other than certificates of deposit, or share accounts
 of institutions insured by the Federal Deposit Insurance Corporation (FDIC) or the National
 Credit Union Share Insurance Fund (NCUSIF) to the extent that the accounts are so insured, and
 for the amounts above the insured maximum, if approved collateral as provided by law shall be
 pledged by the depository
- Obligations of (i) the United States or its agencies or instrumentalities backed by the full faith and credit of the United States; (ii) the Commonwealth or its agencies or instrumentalities backed by the full faith and credit of the Commonwealth; and (iii) a political subdivision of the Commonwealth or its agencies or instrumentalities backed by the full faith and credit of the political subdivision
- Shares of an investment companies registered under the Investment Company Act of 1940 whose investments are registered under the Securities Act of 1933
- Certificates of deposit purchased from institutions insured by the FDIC or the NCUSIF to the extent that the accounts are so insured

The deposit and investment policies of the Borough adhere to state statutes and prudent business practices. There were no deposit or investment transactions during the year that violated either state statutes or Borough policies.

Deposits: Custodial-Credit Risk

Custodial-credit risk is the risk that in the event of a bank failure, the Borough's deposits and/or investments may not be returned to them. The carrying amount of cash on the Borough's Statement of Net Position includes petty cash of \$300. A summary of the Borough's deposits at December 31, 2020, are as follows:

	Carrying Bank		Financial
	Amount	Balance	Institution
FDIC insured Uninsured and collateralized by assets	\$ 250,000	\$ 250,000	Orrstown Bank
maintained in conformity with Act 72	833,990	868,967	Orrstown Bank
	\$ 1,083,990	\$ 1,118,967	

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

Custodial-credit risk is the risk that in the event of a bank failure, the Water Authority's deposits and/or investments may not be returned to them. A summary of the Water Authority's deposits at December 31, 2020, are as follows:

	(Carrying		Bank	Financial
	A			Balance	Institution
FDIC insured	\$	30,951	\$	62,058	Orrstown Bank
FDIC insured		32,678		84,905	Middletown Valley
	\$	63,629	\$	146,963	•

Custodial-credit risk is the risk that in the event of a bank failure, the Sewer Authority's deposits and/or investments may not be returned to them. A summary of the Sewer Authority's deposits at December 31, 2020, are as follows:

	Carrying Bank		Financial	
	Amount		Balance	Institution
FDIC insured	\$ 250,000	\$	250,000	Orrstown Bank
Uninsured and collateralized by assets				
maintained in conformity with Act 72	287,071		347,144	Orrstown Bank
	\$ 537,071	\$	597,144	-
	\$ 537,071	\$	597,144	- =

All deposits of the Borough are either insured or collateralized. All deposits that exceed the Federal depository insurance coverage level are collateralized under the Pooling Method. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities maintained in conformity with Act 72 of 1971. Act 72 of 1971 is an act standardizing the procedures for pledges of assets to secure deposits of public funds with banking institutions pursuant to other laws; establishing a standard rule for the types, amounts and valuations of assets eligible to be used as collateral for deposits of public funds; permitting assets to be pledged against deposits on a pooled basis; and authorizing the appointment of custodians to act as pledgers of the assets. The Borough has no policy regarding custodial-credit risk for deposits.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

Investments:

As of December 31, 2020, the Borough had the following investments, which are included in cash and cash equivalents on the statement of net position:

		Weighted Average		
	Credit Rating	Maturity	Caı	rying Value
Pennsylvania Local Government Trust (PLGIT))			_
PLGIT-Class Shares	AAAm	104 days	\$	245,655
PLGIT/Reserve-Class Shares	AAAm	104 days		8,212
			\$	253,867

Portfolio Assets:

Certain external pool investments held by the Borough meet the portfolio requirements for maturity, quality, diversification, liquidity, and shadow pricing, and qualify for measurement at amortized cost at both the pool and the participating government levels consistent with GASB Statement No. 79. The Borough measures those investments, which include PLGIT, at amortized cost.

The PLGIT Portfolio Fund invests primarily in U.S. Treasury and Federal agency securities and repurchase agreements secured by such obligations, as well as certain municipal obligations and collateralized or insured certificates of deposit. The fund manager intends to comply with guidelines similar to those mandated for money-market funds as contained in Rule 2a-7 of the investment Company Act of 1940. The fund maintains a weighted-average maturity to reset of 60 days or less.

PLGIT-Class shares is a flexible option, within the PLGIT Portfolio Fund, which requires no minimum balance, no minimum initial investment requirement, and a one-day minimum investment period. Dividends are paid monthly.

PLGIT/Reserve-Class shares is an option within the PLGIT Portfolio Fund which requires a minimum initial investment of \$50,000, a one-day minimum investment period, and limits redemptions or exchanges to two per calendar month. Dividends are paid monthly.

The Borough categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Presently, the investments currently held by the Borough are valued at amortized cost and are not subject to the fair value categorization disclosures.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

<u>Weighted-Average Maturity</u>: The weighted-average maturity (WAM) method expresses investment time horizons, the time when investments become due and payable, in years or months, weighted to reflect the dollar size of individual investments within an investment type. WAMs are computed for each investment type. A portfolio's WAM is derived by dollar-weighting the WAM for each investment type.

<u>Interest-Rate Risk</u>: The Borough and Authority do not have formal investment policies that limit investment maturities as a means of managing the entities' exposures to fair value losses arising from increasing interest rates.

<u>Credit Risk</u>: As indicated above, Section 1316 of the Borough Code limits the composition of the Borough's investments, and the Borough has no investment policy that would further limit its investment choices.

<u>Concentration of Credit Risk</u>: The Borough places no limit on the amounts invested in any one issuer. The Borough's investment in PLGIT represents 100% of the Borough's total investments.

Police and Non-Uniformed Pension Plan investments are disclosed separately in Note 8.

Note 4. Property Taxes

Property taxes are levied on March 1 for the tax year. Taxes are payable at a 2.00% discount if paid before May 1 and at a 10.00% penalty if paid after the due date of June 30. Outstanding real estate taxes are turned over to Franklin County on the first of January each year. After proper notification is made to a property owner, a lien is filed on or about May 1 and must remain in effect for a period of two years before a tax sale may occur. Taxes are recorded as revenue by the Borough when received from the tax collector. Unpaid taxes as of December 31 are turned over to the County, which handles collections and placement of liens, if necessary. The assessed value upon which the 2020 levy was based was \$12,920,150. The property tax rate for 2020 was 27.36 mills, which was to fund general governmental services and for purposes other than the payment of principal and interest on long-term debt. The 2020 millage included 2.40 mills for fire protection, 1.05 mills for library, 0.40 mills for emergency ambulance service, and 2.00 mills for special road fund tax. Current tax collections for the year ended December 31, 2020, were 97.46 percent of the tax levy.

The Borough has not entered into any tax abatement agreements as of December 31, 2020.

NOTES TO FINANCIAL STATEMENTS

Note 5. Interfund Activity

Individual fund receivables and payables at December 31, 2020, are as follows:

	D	ue from		Due to
	Co	mponent	I	Primary
		Units	Go	vernment
General Fund	\$	7,300	\$	-
Joint Equipment Fund		-		5,076
Mercersburg Water Authority		-		1,112
Mercersburg Sewer Authority		-		1,112
	\$	7,300	\$	7,300

All interfund receivable/payable balances resulted from time lags between the dates that (1) interfund goods and services were provided or reimbursable expenditures occurred, (2) transactions were recorded in the accounting system, and (3) payments between funds were made. All balances are expected to be repaid within the following year.

Transfers between funds at December 31, 2020, are as follows:

Fund	Tra	ansfers Out	Transfers In	
General	\$	174,850	\$	-
Capital improvements		-		95,000
Street improvement		-		68,850
Joint equipment		-		6,000
Police reserve		-		5,000
	\$	174,850	\$	174,850

Transfers and payments within the Borough are substantially for purposes of subsidizing operating functions or funding capital projects and asset acquisition on a routine basis. Resources are accumulated in a fund to support and simplify the administration of various projects or programs.

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets

Capital asset activity resulting from modified cash basis transactions or events for the year ended December 31, 2020, was as follows:

	Beginning				Ending
	Balance	Increases	I	Decreases	Balance
Governmental Activities					_
Capital assets not being					
depreciated					
Land	\$ 427,123	\$ -	\$	-	\$ 427,123
Construction-in-progress	110,486	28,461		138,947	
Total capital assets not					_
being depreciated	537,609	28,461		138,947	427,123
Capital assets, being depreciated Buildings and improvements	152,635	2,537			155,172
Machinery and equipment	539,170	28,772		40,242	527,700
Infrastructure	1,967,751	138,947		-0,2-2	2,106,698
Total capital assets being	, ,				, ,
depreciated	2,659,556	170,256		40,242	2,789,570
Less accumulated depreciation					
for:					
Buildings and improvements	(66,486)	(5,629)		-	(72,115)
Machinery and equipment	(394,431)	(28,393)		(39,142)	(383,682)
Infrastructure	 (679,176)	(99,546)		-	(778,722)
Total accumulated depreciation	(1,140,093)	(133,568)		(39,142)	(1,234,519)
T-4-14-1					
Total capital assets, being depreciated, net	1,519,463	36,688		1,100	1,555,051
come depreciated, not	 1,517,103	20,000		1,100	1,000,001
Governmental Activities					
capital assets, net	\$ 2,057,072	\$ 65,149	\$	140,047	\$ 1,982,174

Depreciation expense was charged to functions/programs of the primary government as follows:

	Amount
Governmental Activities:	
General government	\$ 8,818
Public safety	8,567
Public works	115,025
Culture and recreation	1,158
Total depreciation expense - governmental activities	\$ 133,568

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Discretely-Presented Component Units

Capital asset activity resulting from modified cash basis transactions or events for the Water Authority for the year ended December 31, 2020, was as follows:

	Beginning Balance	Increases	Γ	Decreases	Ending Balance
Capital assets not being	Building				
depreciated					
Land	\$ 21,408	\$ -	\$	-	\$ 21,408
Construction-in-progress	 39,640	24,703		-	64,343
Total capital assets not					
being depreciated	 61,048	24,703		-	85,751
Capital assets being depreciated					
Buildings and improvements	2,559,884	56,288		-	2,616,172
Machinery and equipment	286,382	38,870		-	325,252
Infrastructure	4,935,418	-		-	4,935,418
Total capital assets being					
depreciated	 7,781,684	95,158		-	7,876,842
Less accumulated depreciation for:					
Buildings and improvements	(1,736,860)	(33,478)		-	(1,770,338)
Machinery and equipment	(123,404)	(17,726)		-	(141,130)
Infrastructure	 (3,275,723)	(61,693)		-	(3,337,416)
Total accumulated					
depreciation	(5,135,987)	(112,897)		-	(5,248,884)
Total capital assets					
being depreciated, net	 2,645,697	(17,739)			2,627,958
Water Authority					
capital assets, net	\$ 2,706,745	\$ 6,964	\$		\$ 2,713,709

Depreciation expense of \$112,897, was charged to the Water Authority.

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Capital asset activity resulting from modified cash basis transactions or events for the Sewer Authority for the year ended December 31, 2020, was as follows:

	Beginning				Ending
	Balance	Increases]	Decreases	Balance
Capital assets not being depreciated					
Land	\$ 10,000	\$ -	\$	-	\$ 10,000
Capital assets, being depreciated					
Buildings and improvements	2,574,739	-		-	2,574,739
Machinery and equipment	261,877	81,811		-	343,688
Infrastructure	 1,753,702	-		-	1,753,702
Total capital assets being depreciated	4,590,318	81,811		_	4,672,129
aepreeiatea	 1,550,510	01,011			1,072,129
Less accumulated depreciation for:					
Buildings and improvements	(1,212,107)	(45,454)		-	(1,257,561)
Machinery and equipment	(169,824)	(16,058)		-	(185,882)
Infrastructure	(868,378)	(12,453)		-	(880,831)
Total accumulated					
depreciation	(2,250,309)	(73,965)		-	(2,324,274)
Total capital assets					
being depreciated, net	 2,340,009	7,846		-	2,347,855
Sewer Authority					
capital assets, net	\$ 2,350,009	\$ 7,846	\$	-	\$ 2,357,855

Depreciation expense of \$73,965, was charged to the Sewer Authority.

NOTES TO FINANCIAL STATEMENTS

Note 7. Long-Term Debt

The reporting entity's long-term bonds, notes, and other debt arising from cash transactions or events is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities and amounts to be repaid from component units.

The following is a summary of changes in long-term debt arising from cash transactions or events for the year ended December 31, 2020:

	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
Primary Government					
PA Infrastructure Bank Loan	\$ 525,127	\$ -	\$ 126,316	\$ 398,811	\$ 128,336
Component Units					
Water Authority					
Guaranteed Water Revenue					
Note - Series of 2008	\$ 10,055	\$ -	\$ 10,055	\$ -	\$ -
Water Note - Series of 2013	265,689	-	265,689	-	-
Water Revenue Note					
Series A of 2020	-	-	-	-	-
Series B of 2020	-	250,800	2,933	247,867	17,861
Series C of 2020	-	100,000	654	99,346	3,980
	\$ 275,744	\$ 350,800	\$ 279,331	\$ 347,213	\$ 21,841
Sewer Authority	Φ 20 101	Φ.	Φ 20 101	Φ.	Φ.
Sewer Note - Series of 2013	\$ 28,101	\$ -	\$ 28,101	\$ -	\$ -

<u>PA Infrastructure Bank Loan</u> - On December 30, 2013, the Borough signed a loan agreement with PA Department of Transportation for \$1,000,000 to be used for road improvements on various streets throughout the Borough. Annual interest rate is 1.625%. Principal and interest is due in 120 monthly installments with the first 24 payments being interest only payments due and payable beginning the first day of the month following the first annual anniversary of the loan disbursement, with final payment scheduled for January 21, 2024.

Guaranteed Water Revenue Note - Series of 2008 - This \$1,133,368 note has an annual interest rate of 4.45%. Proceeds of this note were used to refinance the Authority's Series of 1999 Bonds. The note is payable in 132 monthly installments of \$10,874, including interest, with final payment scheduled for December 19, 2019. The final payment was made in January 2020.

<u>Water Note - Series of 2013</u> - This \$350,000 note has an annual interest rate of 2.99% for 82 months, thereafter, adjusting to 66% of the U.S. Prime Rate not to exceed 6%. Proceeds of this note are to be used for upgrades to its water treatment plant and transmission line replacement. Interest only payments are due for the first 18 months followed by 222 monthly installments of \$2,234, including interest, with final payment scheduled for October 1, 2033. This note was refinanced during 2020.

NOTES TO FINANCIAL STATEMENTS

Note 7. Long-Term Debt (Continued)

Water Revenue Note, Series A of 2020 - This \$300,000 note has a 24-month drawdown period and has an annual interest rate of 3.75%. Proceeds of this note are to be used for working capital for the water system related to unanticipated expenditures. Interest only payments are due for the first 24 months followed by 216 monthly installments, including interest through October 16, 2040.

<u>Water Revenue Note - Series B of 2020</u> - This \$265,000 note has an annual interest rate of 2.55%. Proceeds of this note were used to refinance the Authority's Series of 2013 Note. This note is payable in 156 monthly installments of \$1,998, including interest with final payment scheduled for October 16, 2033.

<u>Water Revenue Note - Series C of 2020</u> - This \$100,000 note has an annual interest rate of 2.35%. Proceeds of this note are to be used for construction of a new source well and other improvements to the water system. This note is payable in 36 monthly installments of \$522, including interest, with final payment scheduled for October 16, 2023.

<u>Sewer Note - Series of 2013</u> - This \$145,000 note had an annual interest rate of 2.10% for 82 months, thereafter, adjusting to 66% of the U.S. Prime Rate not to exceed 6%. Proceeds of this note were used for the North Park Avenue Sanitary Sewer Replacement project. Interest only payments were due for the first 12 months followed by 66 monthly installments of \$1,900, including interest, with final balloon payment of \$30,051 scheduled for December 31, 2019. The final payment was made in January 2020.

All debt outstanding at December 31, 2020, is general obligation debt supported by the full faith and credit of the Borough and the respective Authorities. The Borough and the Authorities have pledged gross receipts and revenues generated from the use of the systems as its principal source of funds to pay debt service on these loans. The Borough has guaranteed the Authorities loans.

NOTES TO FINANCIAL STATEMENTS

Note 7. Long-Term Debt (Continued)

The annual debt service requirements to maturity, including principal and interest, for long-term debt, as of December 31, 2020, are as follows:

	Primary Government					
Year		Principal]	Interest		Total
2021	\$	128,336	\$	5,528	\$	133,864
2022		130,437		3,427		133,864
2023		132,572		1,292		133,864
2024		7,466		10		7,476
	\$	398,811	\$	10,257	\$	409,068

		Component Units						
		Water Authori	ity	;	Sewer Author	rity		
Year	Principal	Interest	Total	Principal	Interest	Total		
2021	\$ 21,841	\$ 8,404	\$ 30,245	\$ -	\$ -	\$ -		
2022	22,396	7,849	30,245	-	-	-		
2023	110,084	6,936	117,020	-	-	-		
2024	19,265	4,708	23,973	-	-	-		
2025	19,776	4,197	23,973	-	-	-		
2026-2030	106,794	13,071	119,865	-	-	-		
2031-2032	47,057	1,270	48,327	-	-	-		
	\$ 347,213	\$ 46,435	\$ 393,648	\$ -	\$ -	\$ -		

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans

The Borough contributes to two single-employer, defined-benefit pension plans: Police Retirement Plan and Non-Uniformed Employees' Pension Plan. Each Plan provides retirement and death and disability benefits. The Police Retirement Plan is controlled by the provisions of Ordinance No. 5-7, as amended pursuant to Act 581. The Non-Uniformed Pension Plan is controlled by the provisions of Ordinance No. 5-8, adopted pursuant to Act 120. Both plans are governed by the Borough of Mercersburg Borough Council which may amend plan provisions, and which is responsible for the management of plan assets. The Borough has delegated the authority to manage certain plan assets to Brinker Capital. These plans are audited by the Commonwealth of Pennsylvania, and an auditor's report and financial statements are issued. Those financial statements may be obtained by contacting the Borough Office at 113 South Main Street, Mercersburg, PA 17236. Unless otherwise indicated, the plans' information in this note is provided as of the latest actuarial valuation dated, January 1, 2019. Actuarial valuations are performed every two years. The following is a summary of funding policies, contribution methods and benefit provisions:

	Police Retirement Plan	Non-Uniformed Pension Plan
Year established and governing authority	1/1/79, Borough of Mercersburg	1/1/92, Borough of Mercersburg
Determination of contribution requirements:		
Employer Plan members	Actuarially-determined None	Actuarially-determined None
Funding of administrative costs	Investment earnings and/or contributions	Investment earnings and/or contributions
Funding of contributions	Commonwealth allocation and Borough	Commonwealth allocation and Borough
Period required to fully vest	12 years	7 years
Plan eligibility	All full-time members of the Police Department join upon employment.	All full-time members of the non-uniformed employees age 21 or older join upon employment
Normal retirement benefit	Age 50 and 25 years of accrual service	Age 62
	50.00% of average compensation times an accrued benefit adjustment	1.75% of average compensation times accrual service (maximum 35 years)

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

Summary of funding policies, contribution methods, and benefit provisions (Continued):

	Police Retirement Plan	Non-Uniformed Pension Plan
Early retirement benefit	All employees with 20 years of service, actuarially reduced to early retirement date	Age 55 and 10 years of vesting service, with reduced benefits
Disability benefit	50.00% of the final, one month salary offset by social security benefits and any disability insurance benefit payable which is funded by the plan	None
Pre-retirement death benefit	A Survivor Annuity Death Benefit is payable to the beneficiary in an amount equal to 50.00% of pension payable had the participant been retired at the time of death	A Survivor Annuity Death Benefit is payable to the beneficiary in an amount equal to the benefit that would have been payable if retirement date had occurred on the date of death
Post-retirement death benefit	A Survivor Annuity Death Benefit is payable to the beneficiary in an amount equal to 50.00% of pension payable to the participant	A Survivor Annuity Death Benefit is payable to the beneficiary in an amount equal to the benefit that would have been payable if retirement date had occurred on the date of death

Plan Membership

At December 31, 2020, Plan membership consisted of the following:

	Police Retirement Plan	Non-Uniformed Pension Plan
Plan membership at December 31, 2020:		
Active plan members	2	6
Retirees and beneficiaries currently		
receiving benefits	1	5
DROP participants	0	0
Terminated plan members entitled		
to, but not yet receiving benefits	0	7
Total	3	18

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

Contributions: Act 205 requires that annual contributions be based upon the plans' Minimum Municipal Obligation (MMO). The MMO is based upon the plans' biennial actuarial valuation. Employees presently are not required to contribute. The State provides an allocation of funds which must be used for pension funding. Any financial requirement established by the MMO which exceeds the State and employee contributions must be funded by the employer in accordance with Act 205. In accordance with Act 205, the value required to be contributed to the Police Retirement Plan and Non-Uniformed Pension Plan were \$1,667 and \$54,248, respectively. The Borough's actual contributions to the Police Retirement Plan and Non-Uniformed Pension Plan were equal to the required contributions. The Borough recognized pension subsidy revenue from the Commonwealth in the amount of \$54,162 during 2020.

Investment expenses, including investment manager and custodial services, are funded through investment earnings. Administrative expenses, including actuarial and consultant services, are funded through investment earnings and/or contributions.

<u>Basis of Accounting</u>: The plans' policy is to prepare financial statements on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and when the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

<u>Investment Policy</u>: The plans are governed by the Borough Council which is responsible for the management of the plans' assets. The Borough Council has delegated authority to manage certain plan assets to Brinker Capital. Best estimates of geometric, real rates of return for each major class included in the plans' target-asset allocations as of December 31, 2020, are summarized in the following tables:

Long-Term Expected

	Real Rate of	Real Rate of Return					
	Police	Non-Uniformed					
Asset Class	Retirement Plan	Pension Plan					
Domestic Equities	2.20%	2.20%					
International Equities	4.70%	4.70%					
Fixed Income	0.10%	0.10%					
Global Credit	2.96%	2.96%					
Absolute Return	1 30%	1 30%					

	Target-Asset Allocation		
	Police	Non-Uniformed	
Asset Class	Retirement Plan	Pension Plan	
Domestic Equities	45%	45%	
International Equities	16%	16%	
Fixed Income	24%	24%	
Global Credit	7%	7%	
Absolute Return	8%	8%	

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

<u>Methods Used to Value Investments</u>: Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Rate of Return: For the year ended December 31, 2020, the annual, money-weighted rate of return on pension plan investments, net of pension plan investment expense for the Police Retirement Plan and the Non-Uniformed Pension Plan was 13.28% and 13.24%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Investments:

The Plans are authorized to invest in legal investments permitted under the Pennsylvania Fiduciaries Investment Act.

As of December 31, 2020, the Plans held the following investments:

Police	Retirement Pla	ın
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Investment Type	Maturity	1	2/31/2020	Level 1
Investment by Fair Value Level	11111111111		2/31/2020	20,011
Money Market Funds	Less than one year	\$	1,983	\$ 1,983
Mutual Funds				
Fixed-Income	Less than one year		68,995	68,995
Domestic Equity	Less than one year		20,383	20,383
International Equity	Less than one year		9,827	9,827
Exchange Traded Funds				
Bonds	Less than one year		47,383	47,383
Equity Securities	Less than one year		196,094	196,094
Total Investments by Fair Value Level		\$	344,665	\$ 344,665

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

Investments (Continued):

Non-Uniformed Pension Plan

Investment Type	Maturity	1	12/31/2020		Level 1
Investment by Fair Value Level					
Money Market Funds	Less than one year	\$	3,858	\$	3,858
Mutual Funds					
Fixed-Income	Less than one year		199,226		199,226
Domestic Equity	Less than one year		58,812		58,812
International Equity	Less than one year		28,400		28,400
Exchange Traded Funds					
Bonds	Less than one year		137,014		137,014
Equity Securities	Less than one year		566,163		566,163
Total Investments by Fair Value Level		\$	993,473	\$	993,473

The Police Retirement and Non-Uniformed Pension Plans categorize their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair values of assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant, other observable inputs; Level 3 inputs are significant, unobservable inputs. All investments are reported at fair value as Level 1 investments under GASB Statement No. 72.

<u>Interest-Rate Risk</u>: The Plans do not have a formal investment policy that limit their exposure to fair-value losses arising from increasing interest rates.

<u>Credit Risk</u>: Diversified Investment Act 1940 Funds are commingled pools rather than individual securities. As a result, these accounts are not rated.

<u>Custodial-credit Risk</u>: Plans' assets were not exposed to custodial-credit risk. Brinker Capital holds most assets in the portfolios, and even though Brinker Capital may act as custodian or directed trustee, assets are registered "for the benefit" of the customer. Therefore, the assets are held by the mutual fund company and not by Brinker or any of its affiliates.

<u>Foreign-Currency Risk</u>: Plans' assets held were not exposed to foreign-currency risk.

<u>Derivatives</u>: Diversified Investment Act 1940 Funds may use derivatives as part of their investment strategy. These accounts are commingled pools rather than individual securities.

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

Investments (Continued):

Concentration Risk:

There are no assets legally reserved for purposes other than the payment of plan-member benefits. At December 31, 2020, the Plans held the following investments, the fair values of which exceeded 5.00% or more of net position available for benefits:

Police	Retirement	Plan

			Percentage of
			Net Position
	F	Fair Value	Available for
	1	2/31/2020	Benefits
Doubleline Total Return Bond Fund Bond I	\$	44,847	13.01%
iShares Core MSCI Total International ETF	\$	41,560	12.06%
iShares Core US Aggregate Bonds ETF	\$	44,441	12.89%
Vanguard Total Stock Market ETF	\$	141,855	41.16%

Non-Uniformed Pension Plan

		Percentage of
		Net Position
	Fair Value	Available for
	12/31/2020	Benefits
Doubleline Total Return Bond Fund Bond I	\$ 129,402	13.03%
iShares Core MSCI Total International ETF	\$ 119,962	12.07%
iShares Core US Aggregate Bonds ETF	\$ 128,504	12.93%
Vanguard Total Stock Market ETF	\$ 409,575	41.23%

<u>Commitment Related to Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions:</u>

At December 31, 2020, the Borough realized a net pension asset of \$141,884 for the Police Retirement Plan and a net pension asset of \$81,996 for the Non-Uniformed Pension Plan. Because of the use of the modified cash basis of accounting framework in the preparation of the financial statements, the net pension assets are not reported in the Borough's financial statements as an asset and are instead disclosed herein as a commitment. In accordance with the modified cash basis of accounting, pension expense or expenditures are only reported with contributions are paid by the Borough.

For the year ended December 31, 2020, the Borough incurred pension expense of \$5,302 and \$22,694 for the Police Retirement Plan and Non-Uniformed Pension Plan, respectively.

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

<u>Commitment Related to Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued):</u>

Changes in the total pension liability, plan fiduciary net position and net pension (asset) liability during the year were as follows:

Retirement	

	Increase (Decrease)					
	To	otal Pension	Pla	n Fiduciary		
Changes in Net Pension Asset		Liability	N	et Position	Net	Pension Asset
Balances at December 31, 2019	\$	188,115	\$	316,194	\$	(128,079)
Service cost		11,582		-		11,582
Interest cost		10,804		-		10,804
Differences between expected and						
actual experience		1,936		-		1,936
Changes of assumptions		(3,042)		-		(3,042)
Contributions - state		-		1,667		(1,667)
Net investment income		-		41,458		(41,458)
Benefit payments, including refunds		(6,614)		(6,614)		-
Administrative expense		-		(8,040)		8,040
Net changes		14,666		28,471		(13,805)
Balances at December 31, 2020	\$	202,781	\$	344,665	\$	(141,884)

Non-Uniformed Pension Plan

	Increase (Decrease)						
	То	tal Pension	Pla	n Fiduciary	1	Net Pension	
Changes in Net Pension Liability (Asset)		Liability	N	et Position	Lia	ability (Asset)	
Balances at December 31, 2019	\$	861,539	\$	871,678	\$	(10,139)	
Service cost		41,349		-		41,349	
Interest cost		48,756		-		48,756	
Differences between expected and							
actual experience		(938)		-		(938)	
Changes of assumptions		(4,274)		-		(4,274)	
Contributions - employer		-		1,753		(1,753)	
Contributions - state		-		52,495		(52,495)	
Net investment income		-		113,767		(113,767)	
Benefit payments, including refunds		(33,078)		(33,078)		-	
Administrative expense		-		(11,265)		11,265	
Net changes		51,815		123,672		(71,857)	
Balances at December 31, 2020	\$	913,354	\$	995,350	\$	(81,996)	

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

<u>Commitment Related to Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued):</u>

At December 31, 2020, the Borough reported deferred outflows and inflows of resources related to the Police Retirement and Non-Uniformed Pension Plans from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	F	Resources		Resources
Police Retirement Plan				_
Differences between expected and actual experience	\$	30,860	\$	(44,988)
Changes in assumptions		14,586		(5,175)
Net difference between projected and actual investment		14,664		(42,227)
Total Police Retirement Plan		60,110		(92,390)
Non-Uniform Pension Plan				
Differences between expected and actual experience		3,621		(37,418)
Changes in assumptions		52,111		(4,212)
Net difference between projected and actual investment		36,218		(112,584)
Total Non-Uniform Pension Plan		91,950		(154,214)
Total Pension Plans	\$	152,060	\$	(246,604)

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Police			n-Uniformed		Total
Year Ending December 31:	Reti	rement Plan	Pε	ension Plan	P	ension Plans
2021	\$	(8,963)	\$	(10,630)	\$	(19,593)
2022		(4,913)		(6,778)		(11,691)
2023		(12,242)		(31,553)		(43,795)
2024		(5,997)		(13,303)		(19,300)
2025		(1,138)		-		(1,138)
Thereafter		973		-		973
	\$	(32,280)	\$	(62,264)	\$	(94,544)

NOTES TO FINANCIAL STATEMENTS

Note 8. Defined-Benefit Pension Plans (Continued)

<u>Actuarial Assumptions</u>: The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the following actuarial assumptions applied to all periods included in the measurement:

	Police	Non-Uniformed
Actuarial Assumptions	Retirement Plan	Pension Plan
Inflation	2.50%	2.50%
Salary increases	4.50%	4.00%
Investment rate of return	5.50%	5.50%
Pre-retirement mortality table	None	Pub-2010, General
Pre-retirement projection scale	None	MP-2020
Post-retirement mortality	Pub-2010, Safety	Pub-2010, General
Post-retirement projection scale	MP-2020	MP-2020

As required by Paragraph 202(b) of Act 205 of 1984, all actuarial assumptions were determined based on agreement between the Plans' actuary and the municipality. Additionally, the Plan's investment manager's input was solicited in determining the rate-of-return assumption.

<u>Discount Rate</u>: The discount rate is equal to the assumed rate of return. Pursuant to paragraph #43 of Statement No. 67 of the GASB, we have determined that the crossover test for projecting asset depletion is unnecessary as the annual, required contributions are actuarially determined, the cost method for funding (entry-age normal) is a traditional individual method, amortization periods are closed and of reasonable length, and all benefits are valued.

<u>Sensitivity of the Committed Net Pension Asset to Changes in the Discount Rate</u>: The following presents the net pension asset of the Police Retirement Plan calculated using the current, discount rate of 5.50% and discount rates that are one percentage point lower (4.50%) or one percentage point higher (6.50%) than the current rate:

		Current							
	1% Decrease			scount Rate		1% Increase			
		4.50%		5.50%		6.50%			
Net Pension Liability (Asset)	\$	(116,873)	\$	(141,884)	\$	(163,652)			

The following presents the net pension asset of the Non-Uniformed Pension Plan, calculated using the current, discount rate of 5.50% and discount rates that are one percentage point lower (4.50%) or one percentage point higher (6.50%) than the current rate:

				Current			
	19	6 Decrease	Dis	scount Rate	ate 1% Increas		
		4.50%		5.50%		6.50%	
Net Pension Liability (Asset)	\$	48,678	\$	(81,996)	\$	(189,099)	

NOTES TO FINANCIAL STATEMENTS

Note 9. Environmental Concerns

The Authorities operate a water treatment facility and a wastewater treatment facility. If a leak or contamination occurred, the Borough and Authority could be liable for the cost to clean up the leak or contamination.

Note 10. Contingencies

The Borough participates in numerous grant programs for which it will be contingently liable for any disallowed expenditures. At December 31, 2020, the Borough was not aware of any such disallowances.

Note 11. Risk Management

The Borough is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance for all major programs. For insured programs, there have been no significant reductions in settlement coverage. Settlement amounts have not exceeded insurance coverage for the current or three prior years.

Note 12. Segment Information for Enterprise Funds

The Borough maintains an Enterprise Fund which provides sanitation services. Segment information as of and for the year ended December 31, 2020, follows:

	Recycling						
Operating revenue	\$	-					
Operating income		-					
Change in net assets		63					
Net working capital		9,461					
Total assets		9,461					
Total equity		9,461					

NOTES TO FINANCIAL STATEMENTS

Note 13. Significant Commitments

The Borough has not entered into any significant commitments as of December 31, 2020.

The Sewer Authority has not entered into any significant commitments as of December 31, 2020.

The Water Authority has not entered into any significant commitments as of December 31, 2020.

Note 14. Subsequent Events

In August 2021, the Borough ordered a new 2022 Ford F-350 truck with snowplow and salt box from Keystone Ford at a total cost of \$56,000.

In February 2021, the Water Authority awarded the PRV Pit Project to PSI Pumping Solutions, Inc. for a total cost of \$67,360.

In August 2021, the Water Authority awarded the New Well Project to Negley's Well Drilling, Inc. for a total cost of \$58,855.

Note 14. Uncertainties

Developments arising from the coronavirus pandemic and efforts to mitigate the disease's domestic and global impacts have impacted the operations and finances of municipalities. Changes in service approach, labor and personnel changes, facility closings, increased material costs, contracted service disruptions, personal protective equipment purchases, and technological equipment acquisitions have affected all municipalities. Unstable conditions enhance municipalities' risk factors as they have significant reliance on revenues from taxpayers and governmental agencies to fund their operations. These factors impact revenue recognition, cash flows and liquidity, and contingencies. Presently, the ultimate, effects of this crisis on financial position, results of operations, and cash flows are indeterminable because the duration of the crisis is also indeterminable; however, management continues to monitor developments.

Note 15. Major Customers and Vendors

During the year ended December 31, 2020, net operating revenue of the Mercersburg Sewer Authority derived from Mercersburg Academy represented 21.93% of total, net operating revenue.

During the year ended December 31, 2020, net operating revenue of the Mercersburg Water Authority derived from Mercersburg Academy represented 15.83% of total, net operating revenue.



SCHEDULE OF CHANGES IN THE BOROUGH'S NET PENSION LIABILITY AND RELATED RATIOS - POLICE RETIREMENT PLAN Year Ended December 31,

		2020	2019	2018	2017	2016	2015	2014
Total Pension Liability								
Service cost	\$	11,582	\$ 11,219	\$ 10,594	\$ 4,832	\$ 4,523	\$ 6,343	\$ 6,041
Interest cost		10,804	11,014	9,878	6,394	6,007	12,498	12,332
Changes of assumptions		(3,042)	12,109	4,858	1,973	-	(4,541)	-
Differences between expected and actual experience		1,936	(8,578)	(1,656)	42,891	1,512	(68,475)	-
Benefit payments, including refunds		(6,614)	(5,596)	(6,105)	(6,105)	(6,614)	(14,326)	(15,971)
Net changes in total pension liability		14,666	20,168	17,569	49,985	5,428	(68,501)	2,402
Total pension liability - beginning		188,115	167,947	150,378	100,393	94,965	163,466	161,064
Total pension liability - ending	\$	202,781	\$ 188,115	\$ 167,947	\$ 150,378	\$ 100,393	\$ 94,965	\$ 163,466
Plan Fiduciary Net Position								
Employer contributions	\$	-	\$ 1,409	\$ -	\$ -	\$ -	\$ =	\$ =
State contributions		1,667	-	-	-	-	-	-
Net investment income		41,458	48,111	(18,061)	37,297	11,746	(6,347)	6,068
Benefits (including contribution refunds)		(6,614)	(5,596)	(6,105)	(6,105)	(6,614)	(14,326)	(15,971)
Administrative expenses		(8,040)	(1,055)	(7,290)	(3,287)	-	(11,250)	(5,375)
Other changes		-	-	-	-	-	495	-
Net change in plan fiduciary net position		28,471	42,869	(31,456)	27,905	5,132	(31,428)	(15,278)
Plan net position - beginning		316,194	273,325	304,781	276,876	271,744	303,172	318,450
Plan net position - ending	\$	344,665	\$ 316,194	\$ 273,325	\$ 304,781	\$ 276,876	\$ 271,744	\$ 303,172
Borough's net pension (asset) liability	\$	(141,884)	\$ (128,079)	\$ (105,378)	\$ (154,403)	\$ (176,483)	\$ (176,779)	\$ (139,706)
Plan Fiduciary Net Position as a Percentage of the								
Total Pension Liability		169.97%	168.09%	162.74%	202.68%	275.79%	286.15%	185.46%
Covered Employee Payroll	\$	98,836	\$ 95,036	\$ 97,031	\$ 94,696	\$ 93,590	\$ 89,486	\$ 81,825
Borough's Net Pension Liability as a Percentage of								
Covered Employee Payroll	_	-143.55%	-134.77%	-108.60%	-163.05%	-188.57%	-197.55%	-170.74%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full, 10-year trend is compiled, only information for those years for which information is available is shown.

SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE RETIREMENT PLAN

Year Ended December 31,

	20	20	2019	2018	2017	2016	2015	2014	2013	2012	2011	
Actuarially determined contribution	\$ 1,	,667	\$ 1,409	\$ -	_							
Contribution deposited	1,	,667	1,409	-	-	-	-	-	-	-	-	
Contribution deficiency (excess)	\$	-	\$ -	_								
Covered employee payroll used for MMO	\$ 98,	,740	\$ 96,446	\$ 94,696	\$ 91,849	\$ 88,734	\$ 85,563	\$ 81,825	\$ 83,146	\$ 86,459	\$ 76,444	=
Contributions as a percentage of covered employee payroll	1	1.69%	1.46%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.09	6

SCHEDULE OF INVESTMENT RETURNS POLICE RETIREMENT PLAN

Year Ended December 31,

	2020	2019	2018	2017	2016	2015	2014
Annual, money-weighted rates of return,							
net of investment expense	13.28%	17.82%	-6.07%	13.69%	4.38%	-2.20%	2.06%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full, 10-year trend is compiled, only information for those years for which information is available is shown.

SCHEDULE OF CHANGES IN THE BOROUGH'S NET PENSION LIABILITY AND RELATED RATIOS - NON-UNIFORMED PENSION PLAN Year Ended December 31,

		2020	2019	2018	2017	2016	2015	2014
Total Pension Liability								
Service cost	\$	41,349	\$ 38,636	\$ 28,855	\$ 39,294	\$ 38,472	\$ 22,632	\$ 23,597
Interest cost		48,756	49,385	46,215	46,648	43,396	47,275	44,134
Changes of assumptions		(4,274)	110,013	(2,289)	9,009	-	34,696	-
Differences between expected and actual experience		(938)	(75,235)	(2,244)	(64,877)	23,751	(79,501)	-
Benefits payments, including refunds	_	(33,078)	(27,058)	(29,518)	(17,788)	(88,761)	(15,389)	(24,100)
Net changes in total pension liability		51,815	95,741	41,019	12,286	16,858	9,713	43,631
Total pension liability - beginning		861,539	765,798	724,779	712,493	695,635	685,922	642,291
Total pension liability - ending	\$	913,354	\$ 861,539	\$ 765,798	\$ 724,779	\$ 712,493	\$ 695,635	\$ 685,922
Plan Fiduciary Net Position								
Employer contributions	\$	1,753	\$ 1,761	\$ -	\$ -	\$ 2,225	\$ 12,618	\$ 16,106
State contributions		52,495	53,414	51,528	49,937	48,121	43,129	42,600
Deficiency contributions			-	-	-	-	781	-
Net investment income		113,767	127,972	(44,881)	86,444	61,818	(9,539)	40,131
Benefit payments, including refunds		(33,078)	(27,058)	(29,518)	(17,788)	(88,761)	(15,389)	(24,100)
Administrative expenses		(11,265)	(1,654)	(9,526)	(3,781)	-	(7,250)	(5,375)
Net change in plan fiduciary net position		123,672	154,435	(32,397)	114,812	23,403	24,350	69,362
Plan net position - beginning		871,678	717,243	749,640	634,828	611,425	587,075	517,713
Plan net position - ending	\$	995,350	\$ 871,678	\$ 717,243	\$ 749,640	\$ 634,828	\$ 611,425	\$ 587,075
Borough's net pension (asset) liability	\$	(81,996)	\$ (10,139)	\$ 48,555	\$ (24,861)	\$ 77,665	\$ 84,210	\$ 98,847
Dion Fiduciany Not Desition of a Descentage of the								
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	_	108.98%	101.18%	93.66%	103.43%	89.10%	87.89%	85.59%
Covered Employee Payroll	\$	238,360	\$ 228,137	\$ 266,844	\$ 197,370	\$ 278,994	\$ 272,117	\$ 259,094
Borough's Net Pension Liability as a Percentage of Covered Employee Payroll		-34.40%	-4.44%	18.20%	-12.60%	27.84%	30.95%	38.15%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full, 10-year trend is compiled, only information for those years for which information is available is shown.

SCHEDULE OF EMPLOYER CONTRIBUTIONS NON-UNIFORMED PENSION PLAN Year Ended December 31,

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Actuarially determined contribution	\$ 54,248	\$ 55,175	\$ 39,717	\$ 48,503	\$ 50,346	\$ 55,747	\$ 54,994	\$ 49,523	\$ 48,786	\$ 51,327
Contribution deposited	54,248	55,175	51,528	49,937	50,346	115,234	-	49,523	48,786	51,835
Contribution deficiency (excess)	\$ -	\$ -	\$ (11,811)	\$ (1,434)	\$ -	\$ (59,487)	\$ 54,994	\$ -	\$ -	\$ (508)
Covered employee payroll used for MMO	\$ 221,051	\$ 227,707	\$ 178,218	\$ 286,416	\$ 288,483	\$ 266,867	\$ 259,094	\$ 262,137	\$ 254,502	\$ 245,643
Contributions as a percentage of covered employee payroll	24.54%	24.23%	28.91%	17.44%	17.45%	43.18%	0.00%	18.89%	19.17%	21.10%

SCHEDULE OF INVESTMENT RETURNS NON-UNIFORMED PENSION PLAN

Year Ended December 31,

	2020	2019	2018	2017	2016	2015	2014
Annual, money-weighted rates of return,							_
net of investment expense	13.24%	17.96%	-6.14%	13.53%	10.58%	-1.64%	8.10%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full, 10-year trend is compiled, only information for those years for which information is available is shown.

SINGLE-EMPLOYER PENSION PLANS NOTES TO OTHER INFORMATION Year Ended December 31, 2020

	Police Retirement Plan	Non-Uniform Pension Plan
Actuarial Valuation Date	12/31/2020	12/31/2020
Actuarial Assumptions Inflation	2.50%	2.50%
miation	2.3070	2.50 /0
Salary Increases	4.50%	4.00%
Investment Rate of Return	5.50%	5.50%
Pre-Retirement Mortality Mortality Table	None	Pub-2010, General
Projection Scale	None	MP-2020
Post-Retirement Mortality Mortality Table	Pub-2010, Safety	Pub-2010, General
Projection Scale	MP-2020	MP-2020
Retirement Age	Age 50 and 25 years of service	Age 62
Actuarial Cost Method	Entry-age normal	Entry-age normal



COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

December 31, 2020

		Spec	Special Revenue				
	Police	Ge	neral Fund	Street		Highway Aid	
	Reserve		Reserve]	Projects		
ASSETS							
Cash and cash equivalents	\$ 30,459	\$	129,683	\$	55,210	\$	38,362
Total assets	\$ 30,459	\$	129,683	\$	55,210	\$	38,362
FUND BALANCES Restricted Capital improvements Specified purposes	\$ 30,459	\$	129,683	\$	55,210	\$	38,362
Total fund balances	\$ 30,459	\$	129,683	\$	55,210	\$	38,362

				Spe	ecial Revenue	e				N	Total Ion-Major
Pla	yground	Cl	nristmas	Jol	nnstons Run	Co	lumbia Gas	Fi	ndley Park	Go	vernmental
	Fund	Dé	cor Fund	7	Trail Fund	Es	crow Fund	Escrow Fund		Funds	
\$	414	\$	125	\$	15	\$	1,539	\$	34,306	\$	290,113
\$	414	\$	125	\$	15	\$	1,539	\$	34,306	\$	290,113
\$	-	\$	-	\$	-	\$	-	\$	-	\$	215,352
	414		125		15		1,539		34,306		74,761
\$	414	\$	125	\$	15	\$	1,539	\$	34,306	\$	290,113

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

Year Ended December 31, 2020

		Special Revenue						
	Police Reserve	General Fund Reserve			Street Projects	Highway Aid		
Revenues								
Taxes	\$ -	\$	-	\$	-	\$	-	
Investment income	215		969		368		173	
Intergovernmental revenue	-		-		-		48,640	
Miscellaneous income	 -		-					
Total revenues	 215		969		368		48,813	
Expenditures								
Public safety	-		-		-		-	
Public works	-		-		-		38,727	
Culture and recreation	 -		-		_			
Total expenditures	 -		-				38,727	
Excess (deficiency) of revenues over expenditures	215		969		368		10,086	
Other Financing Sources (Uses) Operating transfers in Debt service -principal	 5,000		- -		- -		- -	
Total other financing sources (uses)	 5,000		-					
Net changes in fund balances	5,215		969		368		10,086	
Fund Balances: January 1, 2020	25,244		128,714		54,842		28,276	
December 31, 2020	\$ 30,459	\$	129,683	\$	55,210	\$	38,362	

Special Playground Purpose Tax Fund							Revenue nstons Run 'rail Fund	ons Run Columbia Gas			ndley Park crow Fund	Total Non-Major Governmental Funds	
\$	75,583 -	\$	3	т		\$	- 6	\$	- 12	\$	- 256	\$	75,583 2,014
			-		5,000		28,461	- -					77,101 5,000
	75,583		3		5,012		28,467		12		256		159,698
	36,176		-					250 -			-		36,176 38,977
	13,567		_		5,337	7 28,461							47,365
	49,743				28,461 250					-		122,518	
	25,840		3		(325)		6		(238)		256		37,180
	(25,840)		- -		- -		- -		- -		- -		5,000 (25,840)
	(25,840)		-		-		-		-		-		(20,840)
	-	- 3 (325)			6		(238)		256		16,340		
	_		411		450		9		1,777		34,050		273,773
\$	-	\$	414	\$	125	\$	15	\$	1,539	\$	34,306	\$	290,113